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Joel E. Lubin

Vice President - Regulatory

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PEDIENL COMMERCATIONS COMMISSION
OFFICE OF THE GEORETARY

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March 30, 1999

Magalie Roman Salas, Secretary Federal Communications Commission 445 Twelfth Street, SW Room TWB-204 Washington, D.C. 20554

Re: Notice of Ex Parte meeting: In the matter of Access Charge reform, CC

Docket No. 96-262; Price Cap Performance Review for LECs, CC Docket No.94
1; MCI Telecommunication Corp. Emergency Petition for Prescription, CC

Docket No. 97-250; Consumer Federation of America Petition for Rulemaking,

RM-9210; CC Docket No.96-45 Universal Service.

Dear Ms. Salas:

On Tuesday, March 29, 1999, I met with Yog Varma, Deputy Chief of the Common Carrier Bureau, of the Federal Communications Commission, concerning matters related to the referenced proceedings. We discussed the arguments reflected in AT&T's filings in these proceedings concerning access reform and LEC pricing flexibility. The written presentation used at the meeting is attached.

Two copies of this Notice are being submitted to the Secretary of the Commission in accordance with Section 1.1206(a)(2) of the Commission's rules.

Attachment

cc:

Yog Varma

Sincerely,

# Local Exchange Carriers Access Charge Reform for

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#### Access Reform

#### ANRI'S position....

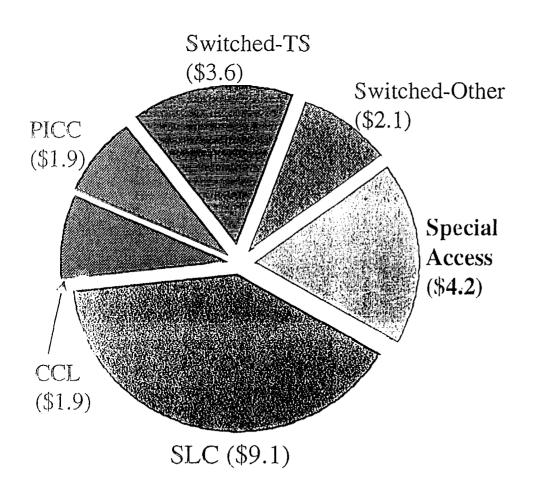
- Competition robust enough to drive down access rates has not developed anywhere in the nation, and the ILECs continue to price at the upper limit in every basket
- The FCC's market-based approach to access reform is not working
- Access charges must be reduced to cost before RBOC 271 entry

## Access Reform Update and Refresh Record

#### AT&I's position continued....

- The FCC should prescribe that Access rates be set at Economic Cost using FLEC principles
- The FCC should increase the X-Factor to reflect interstate only data, rather than total company productivity data

## Access Cost By Major Categories -- All Price Cap Companies



<u>In Billions</u>	(\$)
• SLC	\$ 9.1
• CCL	\$ 1.9
• PICC	\$ 1.9
• Switched-TS	\$ 3.6
• Switched-Other	r \$ 2.1
<ul> <li>Special Access</li> </ul>	\$ 4.2
Total All Compar	nies \$22.8

## Price Cap Companies

(Rate of Return by Basket) (1997 - Base Year)

	Common Line Basket	Switching Basket	Trunking Basket	Total
Price Cap LECs	8.88%	45.16%	15.29%*	15.09%*

<sup>\*</sup>If Special Access is removed the Rate of Return would be higher.

### Price Cap Regulation--Reinitialization of Interstate X-Factors

Reinitialize	Current	Reinitialize	Reinitialize	Reinitialize
to:	X=6.50%	to 8.40%	to 9.30%	to 10.20%
July 1998	N/A	(\$442)	(\$651)	(\$860)
July 1997	N/A	(\$886)	(\$1298)	(\$1765)
July 1996	N/A	(\$1320)	(\$1947)	(\$2565)
July 1995	(\$370)	(\$2029)	(\$2952)	(\$3781)

# Impact of Lowering the Switching Basket to a lower Rate of Return is:

## Switching Basket ROR

#### Access Reduction

45.16%*	\$0.00
11.25%	\$2.04
10.00%	\$2.11
9.50%	\$2.14

<sup>\*</sup> Equals the Switching Basket ROR for 1997

# Industry Contribution Analysis Non-Rural Only

Contribution from SLC							
Company  1998 Switched Lines (Thousands)  Loop & Port  Composite SLC Rate (as of 1-1-99)  Composite SLC Rate (shillions)  (\$ Millions)							
Total RBOCs	130,779	\$3.19	\$4.86	\$1.67	\$2,616		
All Price Caps	162,302	\$3.41	\$4.83	\$1.42	\$2,771		

## Industry Contribution Analysis -- Price Cap ILECs Only Contribution from Interstate Switched Access Carrier Rates

Company	1988 Total Estimated Switched AMOU (Millions)	Switched Access per AMOU  Economic Cost* ILEC Rates** (Blended HAI) (as of 1/1/99)		Contributio Per Access Minute***	n from Access Annualized Total (\$M)***
Total RBOCs	417,014	\$0.00255	\$0.01454	\$0.01199	5,001
Total All Price Cap	510,770	0.00305	0.01586	0.01281	6,545
Plus PICC Charges					1,865
Less USF Flowback					791
Total Contribution	with PICC and	without Flowback			7,619

Notes:

- \* HA1 Version 5.0a (\*80% Dedicated and 20% Tandem)
- \*\* Switched Access Unit Cost without PICC Charges and with USF Flowback
- \*\*\* Includes USF Flowback of \$791 Millions

The ILEC's USF assessment (obligation), should be removed from Interstate Carrier Access charges. This would reduce carrier access charges by over \$800M.

ILECs should recover this obligation directly from their end user (retail) customers.

### Access Reduction Interstate Non-Rural

If the current Mutual Compensation Rates\* are used as a Proxy for Interstate Access Cost/Prices, we estimate this would still produce a reduction of over \$5B in interstate switched access cost.

<sup>\*</sup> Mutual Compensation rates for Ameritech, Bell Atlantic (Excluding Nynex), BellSouth, Pactel are .544¢, .439¢, .412¢, .373¢ per minute, respectively.

#### Conclusion...

There are no implicit subsidies in Interstate Access Charges which support USF for Non-Rural LECs.

#### These monopoly access profits result from:

- 1. Excess earnings measured against their current cost of capital and current investment on the books
- 2. Investment on their current books is overstated based upon recent FCC audits.
- 3. Misallocated costs between regulated versus unregulated services.
- 4. Investments in international ventures
- 5. Misallocation of cost between retail versus carrier to carrier service.
- 6. Excess/Inefficient Plant.

#### Universal Service Annual Support Requirements @ FCC Benchmarks of \$31 and \$51 \* "FCC Unified" Input Values

	Non-Rural Carriers	Rural Carriers	All Carriers
Current Federal High Cost Fund	\$341,190,868	\$1,382,391,256	\$1,723,582,124
Study Area	\$738,976,441	\$2,826,858,146	\$3,565,834,587
Larger Between Study Area and Current			
	\$930 544 656 <sub> 1</sub>	F/14/7/\$2/98/1/5/12/2/1/1	<b>6</b> [53]892]056]866
·			
Serving Wire Center	\$2,874,520,878	\$2,900,573,563	\$5,775,094,441

#### Larger Between Serving Wire Center and Current

	,001,984,	764(2003)	<b>\$3,028,206,325</b>	(880) Ref (080) 88% (1889)
	•			
Percent Lines Density <100 per square mile	9.3	×	53.8	
Percent Lines Density < 650 per square mile	23.7	···· <u>·</u>	79.0	

<sup>\*</sup>Supporting all Residence and Business Lines Using FCC Unified Inputs
These results are prior to any jurisdictional allocation (eg. 25/75 division)

#### Distribution of Lines by Density Zone by Company Type

#### Density Zones - Lines per Square Mile

	<u>0 to 5</u>	5 to 100	100 to 200	200 to 650	650 to 850	850 to 2250	2250 to 5000	5000 to 10000	Over 10000	<u>Total</u>
Non Rural Percent of Non-Rural Lines	1,112,003	15,497,525 8.69%	7,228,056 4.05%	18,468,443 10.35%	6,020,270 3.3 <b>7</b> %		37,644,790 21.10%	• •	25,179,755 14.11%	178,432,306 . 100%
Rural* Percent of Rural Lines	1,013,158 10.31%	4,276,375 43.51%	1,036,420	1,441,291 14.67%	278,354 2.83%	1,140,658 11.61%	470,973 4.79%	,	36,489 0.37%	9,827,579 100%
Total Lines Percent of Total Lines	2,125,161 1.13%	19,773,900 10.50%	8,264,476 4.39%	19,909,734 10.58%	6,298,624 3.35%	43,005,763 22.84%	38,115,763 20.25%	• •	25,216,244 13.39%	188,259,885 100%

<sup>\*</sup> Rural Carrier defined as providing telephone exchange service to any study area with fewer than 100,000 access lines.